



LICENSING COMMITTEE

MEETING TO BE HELD IN CIVIC HALL, LEEDS ON

TUESDAY, 13TH APRIL, 2010 AT 10.00 AM

MEMBERSHIP

Councillors

- D Wilson (Chair) - Rothwell;
S Armitage - Cross Gates and Whinmoor;
M Dobson - Garforth and Swillington;
J Dunn - Ardsley and Robin Hood;
T Grayshon - Morley South;
T Hanley - Bramley and Stanningley;
G Hyde - Killingbeck and Seacroft;
V Morgan - Killingbeck and Seacroft;
B Selby - Killingbeck and Seacroft;
A Castle - Harewood;
R D Feldman - Alwoodley;
D Hollingsworth - Burmantofts and Richmond Hill;
L Rhodes-Clayton - Hyde Park and Woodhouse;
C Townsley - Horsforth;
G Wilkinson - Wetherby;

Agenda compiled by:
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A G E N D A

Item No	Ward/Equal Opportunities	Item Not Open		Page No
1			<p>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</p> <p>To consider any appeals in accordance with Procedure Rule 25 of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded)</p> <p>(*In accordance with Procedure Rule 25, written notice of an appeal must be received by the Chief Democratic Services Officer at least 24 hours before the meeting)</p>	
2			<p>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</p> <p>1 To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.</p> <p>2 To consider whether or not to accept the officers recommendation in respect of the above information.</p> <p>3 If so, to formally pass the following resolution:-</p> <p>RESOLVED – That the press and public be excluded from the meeting during consideration of those parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information</p>	

Item No	Ward/Equal Opportunities	Item Not Open		Page No
3			<p>LATE ITEMS</p> <p>To identify items which have been admitted to the agenda by the Chair for consideration</p> <p>(The special circumstances shall be specified in the minutes)</p>	
4			<p>DECLARATIONS OF INTEREST</p> <p>To declare any personal/prejudicial interests for the purpose of Section 81(3) of the Local Government Act 2000 and paragraphs 8 to 12 of the Members Code of Conduct</p>	
5			<p>APOLOGIES FOR ABSENCE</p>	
6			<p>MINUTES</p> <p>To approve the minutes of the last meeting held on 1st December 2009</p> <p>(Copy attached)</p>	1 - 4
7	Killingbeck and Seacroft;		<p>PROPOSED DESIGNATED PUBLIC PLACES ORDER (DPPO) SEACROFT & KILLINGBECK</p> <p>To consider the report of the Assistant Chief Executive (Corporate Governance) setting out proposals for a Designated Public Places Order to be made covering the Seacroft and Killingbeck areas in East Leeds</p> <p>(Report attached)</p>	5 - 16

Item No	Ward/Equal Opportunities	Item Not Open		Page No
8			<p>LARGE CASINO UPDATE</p> <p>To consider the report of the Assistant Chief Executive (Corporate Governance) on the next steps in the process of determining the grant of a Large Casino Premises Licence under the terms of the Gambling Act 2005. The Council is now at the start of the preliminary stages for this process.</p> <p>(Report attached)</p>	17 - 20
9	Various;		<p>THREE YEARLY REVIEW OF THE STATEMENT OF LICENSING POLICY</p> <p>To consider the report of the Assistant Chief Executive (Corporate Governance) on the process of reviewing the Council's Statement of Licensing Policy, as required by Section 5 of the Licensing Act 2003.</p> <p>(Report attached)</p>	21 - 24
10			<p>DATE AND TIME OF NEXT MEETING</p> <p>To note the <i>provisional</i> date of the next Licensing Committee meeting as Tuesday 20th July 2010 at 10.00 am</p>	

Agenda Item 6

Licensing Committee

Tuesday, 1st December, 2009

PRESENT: Councillor D Wilson in the Chair

Councillors J Dunn, T Hanley, G Hyde,
V Morgan, B Selby, A Castle,
R D Feldman, C Townsley and G Wilkinson

IN ATTENDANCE

Mrs B Yearwood – LCC Area Community Safety Co-Ordinator (East Leeds)
Inspector N Adams – Gipton & Harehills Neighbourhood Policing Team
Mr Z Butt – LCC Area Community Safety Co-ordinator West North West Area
Management
Inspector M Jessop – City Neighbourhood Policing Team
Mr M Benn – Festival Republic
Mr G Mudhar – LCC Environmental Protection team
Mr P Jackson – LCC Health and Safety Team

37 Declarations of Interest

The following Members declared personal/prejudicial interests for the purposes of Section 81(3) of the Local Government Act 2000 and paragraphs 8 to 12 of the Members Code of Conduct

Councillor A Castle – Item 9 The Leeds Festival Event Management Plan – declared a personal interest as a resident of Thorner, as the village benefited from the Community Fund established by the event organisers (minute 42 refers)

38 Apologies for Absence

Apologies for absence were received from Councillors Armitage; Dobson; Grayshon and Rhodes-Clayton

39 Minutes

RESOLVED – That the minutes of the following meetings be approved as a correct record

- a) 6th October 2009
- b) 16th November 2009

40 Proposed Designated Public Places Order (DPPO) - Gipton

The Director of Environment and Neighbourhoods submitted a report setting out proposals for a Designated Public Places Order (DPPO) to be made to cover the area of Gipton in East Leeds as detailed in Appendix 3 of the report. The report outlined the background to the proposals and the consultation process undertaken so far.

Mrs B Yearwood attended the meeting to present the proposals and explained this DPPO was intended to be used as another measure to address incidents of crime and disorder; anti social behaviour and alcohol related incidents which affected the area. Mrs Yearwood reported the deadline for receipt of representations to the Order of Notice should read 24th November 2009 and not September as contained within the report.

Inspector N Adams attended to explain the evidence presented in the report from West Yorkshire Police and stated this DPPO would provide the police with additional powers to deal with those incidents of anti social behaviour which were difficult to tackle under the current powers. He noted that Dispersal Orders were not always successful with certain groups of people.

Members noted the work undertaken in Gipton with regards to consultation with those groups who may be affected by the DPPO and the facilities and initiatives currently available to engage with younger people. The Committee heard the impact of the DPPO would be monitored in terms of success and any dispersal issues on neighbouring localities.

The report included schedules and maps detailing the type and locations of anti social behaviour in the area.

RESOLVED –

- a) That approval be given for a Designated Public Places Order to be made in respect of the Gipton area as detailed in the map attached at Appendix 3 of the submitted report
- b) That the Director of Environment and Neighbourhoods be authorised to advertise the making of the Order, to procure the required signage and carry out any further steps necessary to bring the Order into force

41 Woodhouse Moor and Surrounding Areas DPPO Feedback Report

The Director of Environment and Neighbourhoods submitted a report updating the Committee on the implementation of the Woodhouse Moor and surrounding area DPPO which was approved by the Committee in February 2009 and implemented in April 2009.

The report included information of the interventions used in the first 6 months of the Order being in place.

Mr Z Butt and Inspector M Jessop attended the meeting and provided more detail on the overall success of the DPPO. Members noted that interventions had been used on a range of persons and had not targeted any one group. Inspector Jessop confirmed the DPPO had allowed police to use interventions effectively leading to a reduction in the number of problems in the area associated with alcohol consumption. The police had established a close working relationship with St Georges Crypt and a letter of support for the DPPO was included within the report from Mr C Fields, the Chief Executive Officer of St Georges Crypt.

The Committee welcomed the report and the success of the DPPO so far

RESOLVED – To note the contents of the report

42 Leeds Festival 2009, Grounds of Bramham Park, Bramham, Leeds LS23 6ND

The Assistant Chief Executive (Corporate Governance) submitted a report on the outcome and findings of the Multi-Agency meeting held on 6th October 2009 after the Leeds Festival. The Festival had been held over August Bank Holiday weekend and the report referred to the comments made by the various agencies involved in preparations for the Festival.

The Committee welcomed Mr Benn, the event promoter; and went onto discuss the following matters in particular:

- The success of the 2009 Traffic Management Plan and refinements proposed for 2010 relating to the pick up/drop-off points and better use of the A58 as an additional contingency
- Proposals to address crowd dynamic issues experienced this year through additional front of house management and a slight redesign of the arena layout
- The success of the organised bonfires which had been introduced this year to reduce the number of ad-hoc fires
- The review of security on site and number of apprehensions and evictions undertaken by the Festival staff as a result of increased security and monitoring

The Committee noted that all agencies had been satisfied with the event this year and welcomed the efforts made by the promoter to address problems identified in previous years to provide a successful Festival.

RESOLVED – To note the contents of the report and to extend thanks to Mr Benn for his continued co-operation with the Authority.

43 The Policing and Crime Act 2009

The Assistant Chief executive (Corporate Governance) submitted a report on measures within the Policing and Crime Act 2009 which will have an impact on the work of the Licensing Authority once the Act comes into force.

(Councillor Selby withdrew from the meeting at this point)

Officers highlighted the following:

- Proposals to introduce mandatory or discretionary conditions in relation to the operation of licensed premises. Members noted no timescale for the publication of the necessary relevant regulations had been provided.
- Proposals to include ward councillors within the definition of “interested party” in the Licensing Act 2003. This would allow local ward councillors to make representations on applications for the grant or variation of licenses/certificates; on minor variations and to instigate Reviews of Premises Licences. Members noted the Act did not make reference to vicinity and welcomed the fact that local ward Councillors would not therefore be restricted to making representations only on premises in their local vicinity.

(Councillor Selby resumed his seat in the meeting)

The Committee noted that arrangements would be made in due course for appropriate Member training on the changes once the Guidance and Regulations had been issued by Central Government

RESOLVED – To note the contents of the report

44 Large Casino Update

The Assistant Chief Executive (Corporate Governance) submitted a report providing information on the next steps in the Large Casino process and the delegated responsibilities of the Licensing Committee in that process.

Members noted that training would be offered later on in the process and briefly touched upon the balance of considerations in the selection of a preferred site

RESOLVED – To note the contents of the report

45 Yellow and Red Card scheme

The Assistant Chief Executive (Corporate Governance) submitted a report on the “Yellow and Red Card” initiative currently being promoted by the Department of Culture, Media and Sport as a method to deal with problem premises. The report sought Members comments on the scheme and consideration of whether to adopt the scheme for Leeds.

A copy of a letter from Mr G Sutcliffe, MP Minister for Sport setting out details of the scheme and a further communication from the DCMS were appended to the report for reference.

The Committee noted the process of interventions set out in the Yellow and Red Card scheme and the encouragement given for enforcement agencies to seek more Reviews. Members considered and balanced these measures against the current practice in Leeds of close liaison between the licensing trade and responsible authorities which could involve implementation of action plans and issuing of informal warnings prior to the review stage if necessary.

Members felt the current practice in Leeds provided a consistent and adequately firm approach to dealing with problem premises without the need of adopting the Yellow and Red Card approach

RESOLVED –

(a) That the contents of the report be noted

(b) Not to adopt the Yellow and Red Card scheme in Leeds at the present time

46 Date and Time of Next Meeting

RESOLVED – To note the date and time of the next meeting as Tuesday 2nd February 2010



Agenda item:

Originator: B Yearwood

Tel: 0113 2145947

**Report of the Assistant Chief Executive (Corporate Governance)
Licensing Committee.**

Date: 13 April 2010

Subject: Proposed Designated Public Place Order (DPPO) Seacroft & Killingbeck

Electoral wards affected:

Seacroft and Killingbeck

Specific implications for:

Ethnic minorities

Women

Disabled people

Narrowing the gap

Executive Summary

This report sets out the proposal for a Designated Public Place Order to be made covering the area of Seacroft and Killingbeck situated in East Leeds . The content outlines the legal framework and summarises the evidence to support such an Order, the consultation and legal implications if Members resolve to make the Order.

1.0 Purpose of this report

- 1.1 The report outlines the recommendation for Seacroft and Killingbeck to be designated as an area where it would be a criminal offence to consume alcohol after being requested by a Police Constable or a Police Community Support Officer not to do so by making a Designated Public Place Order (DPPO) and invites Members to consider making the DPPO.

2.0 Legal framework

- 2.1 Designated Public Place Orders (DPPOs) are made under the Criminal Justice and Police Act 2001. Under the Act, the Council can by Order (or a series of Orders) designate public places within which it is an offence to consume alcohol after being requested by a Police Constable or a Police Community Support Officer (PCSO) not to do so. An Officer can ask any person to surrender alcohol or open alcohol containers if the Officer reasonably believes the person is, has been or intends to consume alcohol in that place. In due course, wardens will be accredited to exercise these powers.
- 2.2 Penalties for this offence include a penalty for disorder (PND) £50 or arrest and prosecution for a level 2 fine, maximum of £500. Bail conditions can be used to stop the individual from drinking in the public place pending prosecution for the offence
- 2.3 The legislation does not ban the drinking of alcohol in Designated Public Places, and therefore it **does not** prohibit drinking alcohol in authorised street cafes and at authorised public entertainment events in public areas. Legislation is designed to reduce anti-social street drinking either during the day (typically street users of alcohol and other substances) or in respect of night-time issues such as people drinking in the street and on the way to and from licensed areas or premises, eg in the queue for a club, having left a public house or in a fast food queue.
- 2.4 Section 26 of the Violent Crime Reduction Act 2006 came into force on 6 April 2007. It amended the Criminal Justice and Police Act 2001. Prior to this amendment pubs and clubs that have a licence to sell or supply alcohol under the Licensing Act 2003 could not form part of the DPPO. These premises would include public spaces licensed by local authorities for alcohol and regulated entertainment. This led to a conflict between the local authorities desire to licence public spaces for community events and the desire to use DPPO's to tackle anti-social drinking. This conflict was rectified by the amendment. There are no public places licensed by the Local Authority within the proposed area.
- 2.5 Under the amendment, premises where local authorities are permitted to sell or supply alcohol or premises that are occupied or managed on behalf of local authorities, for the sale and supply of alcohol will be excluded from a DPPO. The exclusion will only last while the premises is in use and for 30 minutes following the last supply/sale of alcohol. At all other times the premises will be subject to the DPPO.

3.0 The Statutory Test

3.1 The test for designation is set out at section 13(2) of Criminal Justice and Police Act 2001. Before making the designation, Members must be satisfied that:

- (a) nuisance or annoyance to members of the public or a section of the public; or
- (b) disorder;

has been associated with the consumption of alcohol in the proposed place for designation.

3.2 Home Office guidance suggests that Members, in exercising their discretion to make the Order, must assess the likelihood that the problems evidenced will continue unless the DPPO is made. Members would need to consider if the problems identified will be remedied by use of their powers. Supporting evidence is set out for Members in this report.

4.0 Existing powers

4.1 The Confiscation of Alcohol (Young Persons) Act 1997 (as amended) already gives powers to the Police and PCSOs to confiscate alcohol held by or for the use of a young person under the age of 18 in public and certain other places.

4.2 Problems with litter, including bottles and glasses outside licensed premises, are dealt with under the Environmental Protection Act 1990. Section 87 allows fixed penalty notices of £50. Section 93 permits street litter control notices to be served on relevant businesses. The penalty and conviction for failing to comply with such a notice is £2,500.

5.0 Supporting evidence

5.1 Evidence has been sought from West Yorkshire Police and Street Scene Services regarding the history of drinking related anti-social behaviour and violent crime in Seacroft and Killingbeck. A summary of this evidence appears at Appendix 1.

6.0 Consultation

6.1 As part of the application process to establish a DPPO, statutory consultation has been carried out with relevant agencies and Council Departments. Support for the application has been given by Seacroft and Killingbeck Elected Members, West Yorkshire Police, North East Divisional Community Safety Partnership. Further statutory consultation with the general public, relevant bodies and licensees in the area has also been completed, in order to inform them of the proposed designated area and the implication of such an Order being granted.

6.2 Methods of consultation included:

- Discussions with Superintendent Simon Atkin at North East Police Division
- Discussions with members of North East Divisional Community Safety Partnership
- Discussions at Anti-Social Behaviour Panel on 23 March 2010

- Discussions with the Police Inspector (Edward Chesters) at Seacroft and Killingbeck's Neighbourhood Policing Team
- Direct consultation via personal visits to all licensees of on and off licensed premises from management at Seacroft and Killingbeck Neighbourhood Policing Team
- Direct consultation with Area Committee members at Seacroft and Killingbeck Neighbourhood Management Tasking meeting
- Publication of an "Order of Notice" via the local press (Appendix 2) published on **12 Feb 2010** and expired on **12 March 2010** . Copies have been made available at Killingbeck Police station and the Councils internet site.
- Direct Consultation at the Seacroft Community Engagement Event on 25th Feb 2010
- A map showing proposed boundaries is presented at Appendix 3. A consultation on the boundary has been undertaken by the methods mentioned above.

6.3 Following consultation, if a Designated Order is approved, compulsory signage will be distributed throughout the area. This will be done by the licensees displaying signage on their premises and via notices situated in prominent positions around the specific area. This signage will inform customers and the general public that they are in a Designated Public Place and explain the conditions attached to this Order.

6.4 The design for the signs has already been established as a result of previous DPPOs established in the city.

7.0 Consultation findings

7.1 At the time of writing this report, no letters have been received supporting the Order, no objections have been received, however several comments have been made . All agencies and groups consulted support the Order. The deadline for advice to the "Order of Notice" was 12th March 2010 , and any comments received between the time of writing this report to Licensing Panel will be presented verbally.

7.2 Comments:

"We are in total agreement with the order" (verbal comment from licensed premises visits)

"Excellent". (verbal comment from licensed premises visits)

"Happy to support what is being proposed" (Verbal comment from licensed premises visits)

"This would be exceptionally helpful for us at school" (Email from local school to Neighbourhood Policing Team)

"I am a little concerned that the process of obtaining a DPPO can be triggered by "nuisance or annoyance to members of the public or a section of the public". There may well be circumstances where a DPPO is an appropriate mechanism for controlling serious nuisance. On the other hand, there are members of our community who are, in my opinion, too ready to complain about what most people would regard as normal, harmless behaviour. Assessment needs to be made of factors such as the nature of the alleged nuisance, the frequency with which it

occurs, the time of day, the volume of any noise, and the number of people involved. Who makes this assessment, and to whom are they accountable? I hope these comments are helpful". (Email from community member to Neighbourhood Policing team)

"in favour of DPPO and supportive of police and council". (Verbal comment from Licensed Premises visits)

Cost of designating the recommended area and other costs associated with the statutory consultation, statutory advertising, together with the recommended signage to inform the public of the designation

7.3 All costs associated with the consultation process and signage have been approved by Safer Stronger Communities Funding via Intensive Neighbourhood Management officer in consultation with local Councillors. Set out below are approximate costs:

- Advertisement in local press (Yorkshire Post) **£1,259.36**
- (statutory notice/consultation) £1000 approx (28 days notice implementation)
- Signage (including fixing to post/wall) 25 x £60.00 each = £1, 500
- Posters for licensees (in house)

8.0 Recommendations

8.1 Members are recommended to:

8.2 Consider the evidence in support of making an Order and if satisfied the statutory test has been met and the Order will remedy the problems evidenced:

- (i) Make a Designated Public Places Order in respect of Seacroft and Killingbeck and
- (ii) Authorise the Director of Environment and Neighbourhoods to advertise the making of the Order, procure the required signage and carry out any further steps necessary to bring the Order into force.

Research showing the history and evidence of anti-social drinking and disorder in the proposed Seacroft and Killinbeck Area

1. Introduction

- 1.1 Before it can consult on the making of a Designation Order, the Council must be satisfied that there is a history of anti-social drinking and disorder in the proposed Designated Order.
- 1.2 Within Gipton , there is already evidence of such problems from a number of sources. These can be summarised as night-time issues, consisting of persons moving from licensed areas/premises to other licensed areas/premises and carrying bottles and glasses, which can result in anti-social behaviour (rowdiness, abuse, litter, etc) and crime (damage, public drunkenness and assault).

2. The geography and distribution of alcohol licences in Seacroft and Killingbeck

- 2.1 The Area has 32 public houses and off license premises in total . The map at Appendix 3 shows the the boundary for the proposed DPPO. **At the time of consultation visits The Windmill and The Gate Public Houses are now closed**

The Licensed premises in the area are:

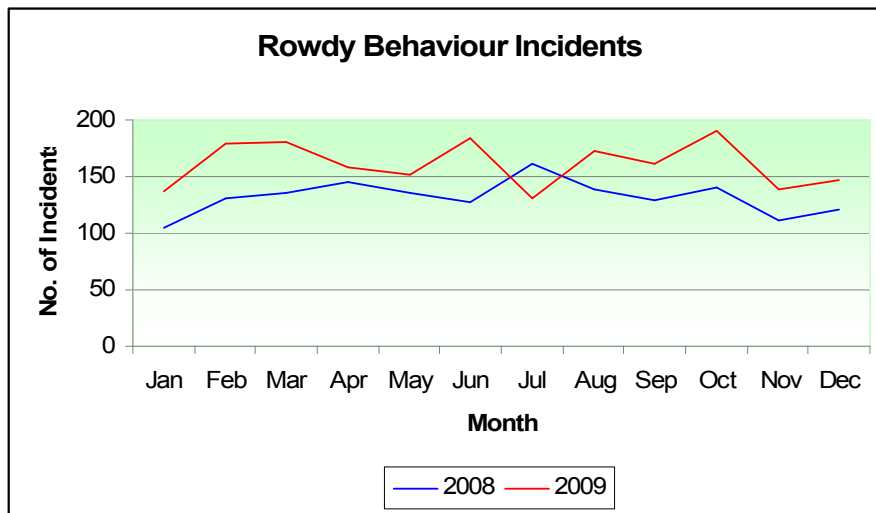
- Beechwood Working Men’s Club – Ramshead Drive, Seacroft, LS14 1BS
- Seacroft Village Hall Social Club – York Road, LS14 6JS
- Seacroft Working Men’s Club – Ironwood View, LS14 6EW
- Cross Gates Working Mens Club – Orchard Road, LS15 7LP
- Wine Basket – 965 York Road- LS14 6HW
- G & R Newsagents- 90 Cross Gates Road, LS15 7NL
- Carr Store – 139 South Parkway LS14 6ER
- York Road News and Off License, 856 York Road, LS14 6DX
- Dib Lane Stores, 116A Dib Lane, LS8 3AY
- Mecca Bingo Club , Cross Gates Road, LS15 7PE
- Jinnah Balti Restaurant, 845 York Road, LS164 6AA
- The Gate, Kentmere Ave, LS14 1BW
- Asda Stores, York Road, LS14 6UF
- Fearnville Stores 391 Oakwood Lane, LS8 3DD
- Convenience Store, 95 Boggart Hill Drive, LS14 1LE
- Duffton Store, 1 Duffton Approach, LS14 6EB
- Co-op Village Store, 143-45 South Parkway, LS14 6ER
- Patels Convenience Store, 849 York Road, LS14 6AA
- Londis, 122 Dib Lane, LS8 3AY
- Netto Foodstores Limited, York Road, LS14 6JS
- Bestone, 1063 York Road, LS14 6JB
- The Monkswood , Monkswood Drive, LS14 1DW
- The Red Lion , Cross Gates Lane, LS15 7PF
- Tesco Stores Ltd, Unit 5 Seacroft Crescent, LS14 6PA
- General Store and Off Licence, 27-29 Foundry Mill Street, LS14 6TN
- The Fellmonger, North Parkway, LS14 6QS
- The Grange Hotel , Dib Lane, LS8 3HL
- Seacroft Green Social Club, 242 Brooklands Ave, LS14 6NW

- Ramshead Post Office, 37-39 Ramshead Hill LS14 1BT
- Londis , 118 Cross Gates Road, LS15 7NL
- Windmill Club, 35 Ramshead Approach, LS14 1HH
- The Cricketers Arms, The Green LS14 6JW

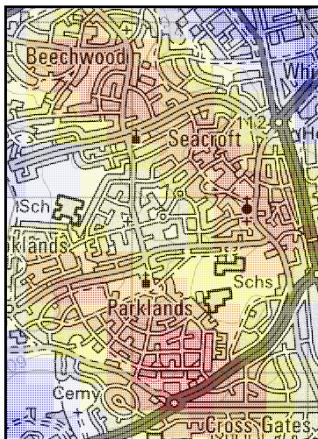
3. Anti-social behaviour

3.1 Most anti-social behaviour attributed to drink in Seacroft and Killingbeck occurs all across the week with peaks on Fridays . Debris associated with drinking, such as bottles and glasses, will be found in the streets the following morning. Vomit and urine is also evident in the streets on a weekend. Street Scene Services are supporting the DPPO for Seacroft and Killingbeck, as experience from other DPPOs shows it will reduce the amount of glass, bottles, cans and associated litter.

3.2 There has been an overall increase of 22% in the number of Rowdy Behaviour ASB incidents within the Killingbeck and Seacroft Ward in 2009 compared with the previous year, rising from 1580 incidents in 2008 to 1931 incidents in 2009.



3.3 The chart above shows the distribution of Rowdy Behaviour incidents per month in 2008 and 2009. Although there are some differences between the two years, there are similarities, such as the steady increase in incidents between January and March in both years and a peak in incidents in October in both years.



The Rowdy Behaviour calls have been spread over a large area, and there has been no distinct hotspot during 2009, as shown on the map (left). The overall worst affected streets in the Ward have been York Road (217), Boggart Hill Drive (72) and South Parkway (63).

Most of the Rowdy Behaviour calls on the top three streets were in relation to nuisance youths (206), and 23 youth related calls specifically mentioned alcohol. This was particularly the case on Boggart Hill Drive, where a number of calls were received regarding groups of youths gathering around the shops on the street and attempting to pressure customers into purchasing alcohol and cigarettes for them.

There were 46 logs in total from these streets which mentioned alcohol in the text, and were mainly regarding the behaviour of individuals who were intoxicated and being abusive, refusing to leave or urinating in public.

- 3.4 Three quarters (54) of the Rowdy Behaviour calls from Boggart Hill Drive during 2009 were regarding the behaviour of nuisance youths congregating on the street, particularly outside the shops. Four of these calls specifically related to alcohol according to the log text. The peak days for calls were Mondays (14) and Wednesdays (13), and peak times were between 18:00 x 22:00 hours.
- 3.5 14% (9) of calls from South Parkway specifically related to alcohol in the log text, two of which involved nuisance youths. There have also been 26 youth related ASB calls, accounting for 41% of the Rowdy Behaviour on the street, with particular issues being youths causing damage, setting fire to grassland and also pestering customers at the shops on the street. The peak days for calls from the street during 2009 were Mondays (13) and Thursdays (11), and peak times were in the evening particularly between 17:00 x 22:00 hours.
- 3.6 14% (31) of the calls from York Road during 2009 were related to alcohol according to the log text, and of these 55% (17) involved nuisance youths, with calls about youths drinking underage and pestering customers at local shops to buy alcohol. Seacroft Village Stores at 1061 York Road made eight calls which specifically mentioned youths attempting to buy alcohol, and there were also two calls from York Road News, 856 York Road stating that youths are drinking outside and being abusive towards customers. The peak days for Rowdy Behaviour calls on the street during 2009 have been Fridays (44), and peak times have been in the evening between 17:00 x 21:00 hours, with a particular peak between 18:00 x 19:00 hours.

4. Crime and disorder

- 4.1 There were 475 alcohol related offences in 2009 compared with 493 in 2008, which equates to an overall reduction of 4% in the number of alcohol related crimes in 2009. In both 2008 and 2009 the most common drink related offence was Assault, which accounted for 41% of the alcohol related offences in the latest year. Large increases were seen in the number of drink related Shoplifting offences (19) however the number of Drunk and Disorderly offences fell by 36 offences in 2009.

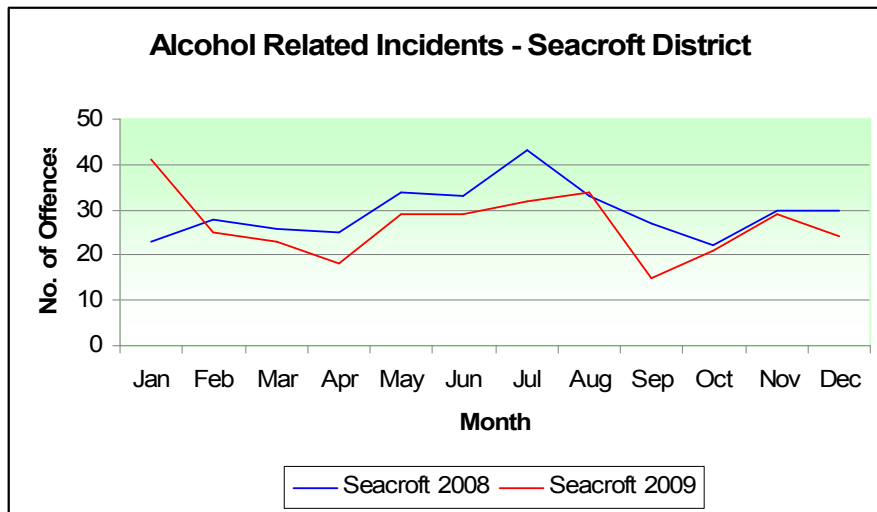
4.2 Offences by district

District Name	2008	2009	Difference	% Change
Crossgates	46	49	3	7%
Fearnville	13	6	-7	-54%
Killingbeck	57	85	28	49%
Oakwood	23	15	-8	-35%
Seacroft	354	320	-34	-10%
Grand Total	493	475	-18	-4%

As shown by the table (left) 67% of the alcohol related offences in the Killingbeck and Seacroft Ward occurred in the Seacroft District in 2009, although there was a reduction of 10% in the number of

offences in this area compared to the previous year. Given that the Seacroft District accounts for approximately 66% of the geographical area of the Killingbeck and Seacroft Ward based on the area defined by the 2001 census, the number of offences in the district during 2009 was 1% higher than would be expected based on the physical size of the district. A large increase of 49% was also seen in the Killingbeck District in 2009 compared to the previous year.

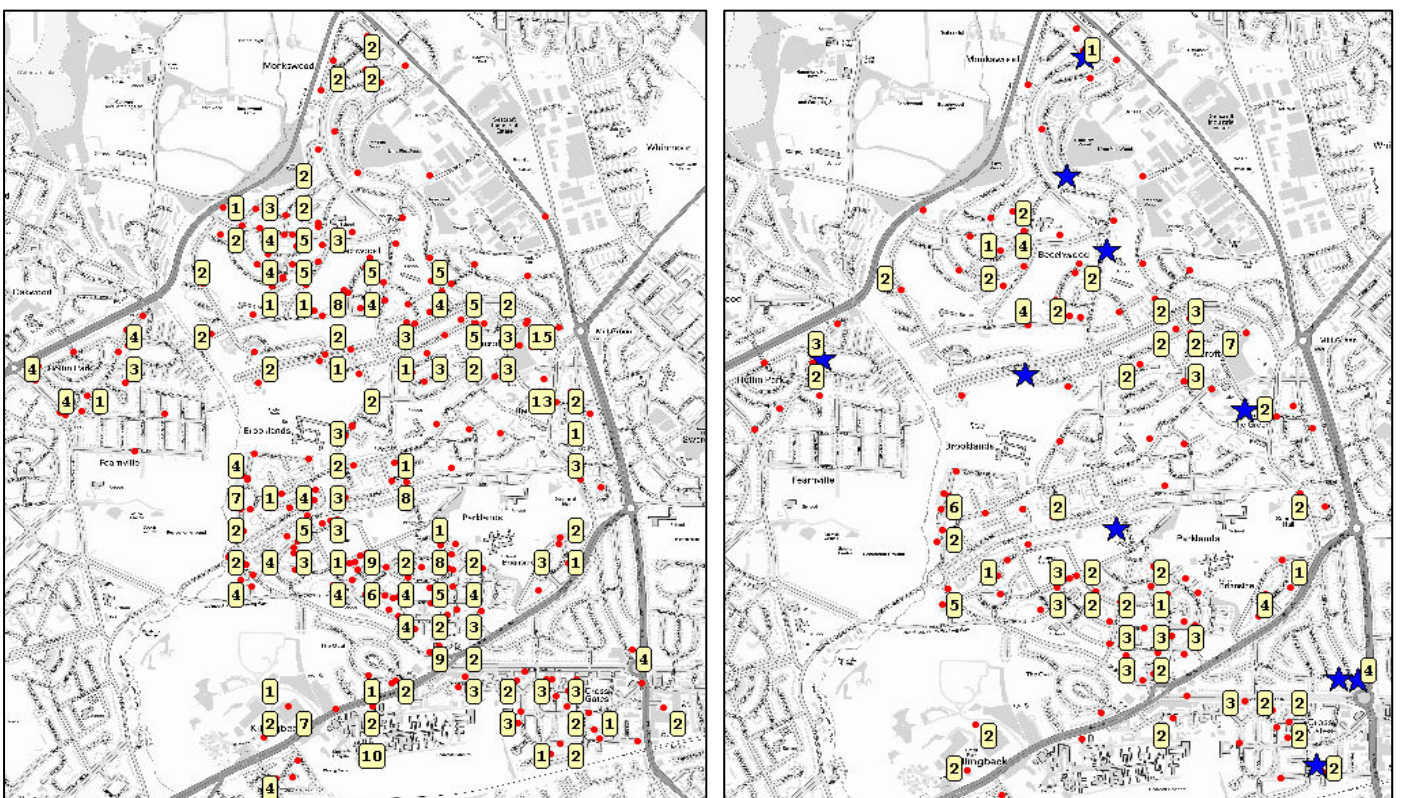
- 4.3 The chart below compares the number of alcohol related offences in the Seacroft District in 2009 and 2009 based on earliest committed date.



4.4 The chart above highlights peak times of year for alcohol related offences in the Seacroft district, and distinct peaks and troughs can be seen in both years. The number of offences has steadily declined in the early months of the year between February and April, followed by a gradual rise in the warmer months with the number of offences peaking between the months of June and August when many people have holidays from work or school. The number of alcohol related offences in 2009 was lowest in September (15).

4.5 The peak days for alcohol related offences during 2009 were Saturdays (13) and Sundays (8), and offences were highest in July (7), August (6) and October (6) and lowest in March (2) and April (1) during the same time period. The peak times for offences were in the evening and overnight between 22:00 x 02:00 hours, with a specific peak between 22:00 x 23:00 hours.

Violent crime hotspots



- 4.6 The map above shows the assault offences (S18, S20, S39 and S4747 not including Assault PC offences) between the period of 1 January to 31 December within the Killingbeck and Seacroft NPT (373) which are widespread across the whole ward.
- 4.7 The map to the right shows all the alcohol related assaults during the same outlined period (172). The blue stars indicate locations of Public Houses.
- 4.8 The hotspot for alcohol related offences and assaults has been in South Seacroft, mainly around the Parklands Estate. This area includes Killingbeck Police Station; however for the purpose of analysis on the hotspot the 46 crimes committed at the Police Station have been discounted.

**ALCOHOL CONSUMPTION IN DESIGNATED PUBLIC PLACES FOR THE AREA OF
KILLINGBECK AND SEACROFT
CRIMINAL JUSTICE AND POLICE ACT 2001**

The City of Leeds Metropolitan District Council propose to make an Designated Public Places Order under Section 13 of the Criminal Justice and Police Act 2001.

The effect of the Order is that the police will have the power to require a person not to drink alcohol in the designated area and to surrender alcohol to the police. Failure to comply with the request is an offence.

The proposed designated area comprises all public highways, streets, byways and other public places within Seacroft and Killingbeck.

This area is defined as: From the junction of Oakwood Lane and Easterly Road, running north east to the roundabout at the A58/ A6120 junction. Then heading south east, past the junction with the A64 York Road, and continuing south to the railway line running west to east out of Leeds. Following the train line to the junction of the A63 Selby Road and the A64 York Road, the boundary then traces the Wyke Beck up to Foundry Lane and cuts east along South Parkway approach before tracking the Wyke Beck back up to Fearnville Road. Fearnville Road is then followed west back to its junction with Oakwood Lane and back along to its junction with A58 Easterly Road.

A map identifying the specific location of the designated public place and a list of licensed premises within the area is available for inspection at Killingbeck Police Station, Foundry Lane and Seacroft Library. Alternatively you can view the information at www.leeds.gov.uk.

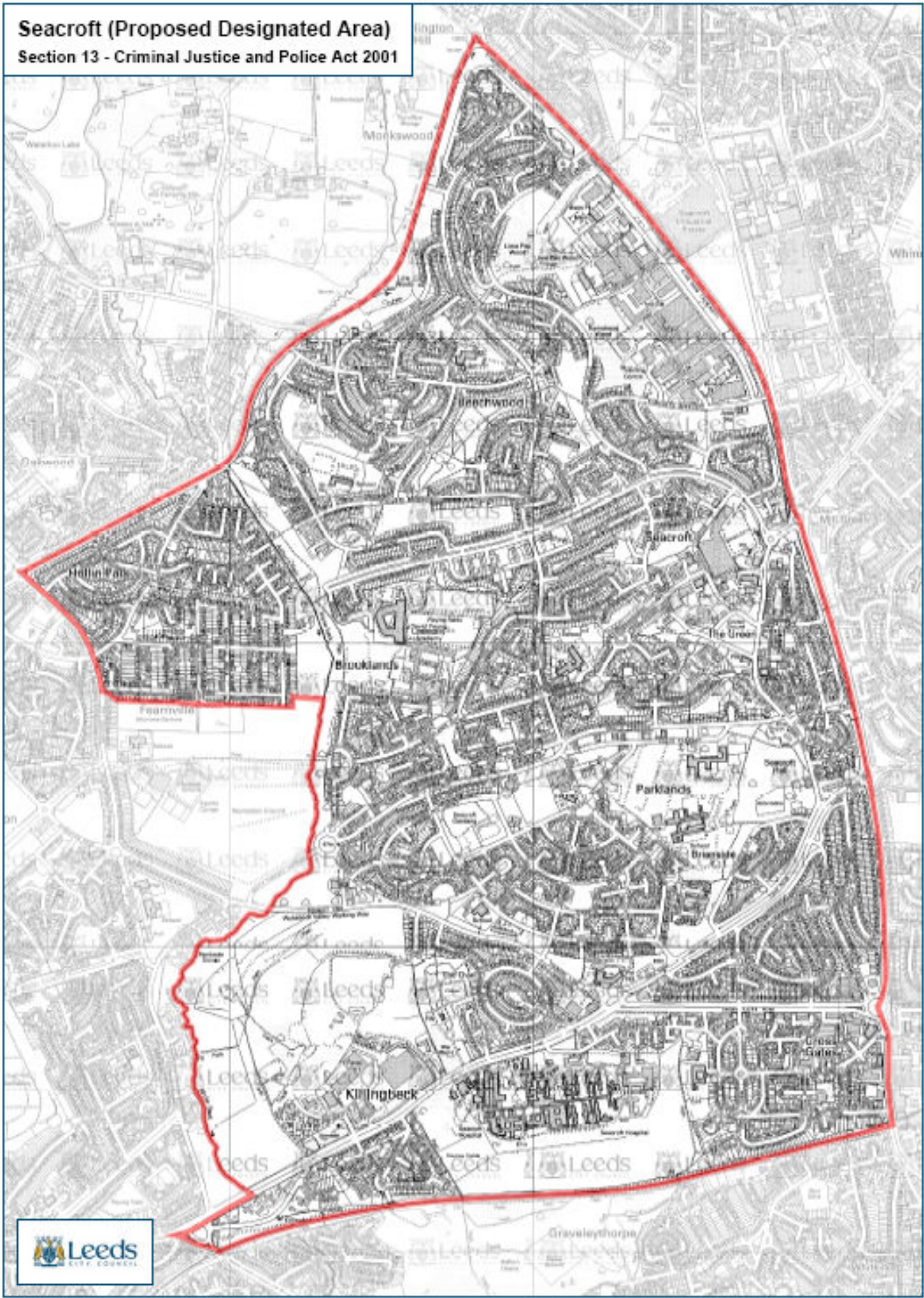
The Order will not apply to premises with a premises licence or club premises certificate granted by the Licensing Authority. It will not apply within the curtilage of such premises. It will not apply where a temporary event notice authorises use of the premises for the supply of alcohol during the authorised times and for 30 minutes afterwards. It will not apply to outside areas covered by a street café licence.

The area includes the council owned premises at Killingbeck and Seacroft which are subject of a premises licence. The Order will not apply at any time when alcohol is being sold or supplied under that licence or for 30 minutes afterwards but will apply at all other times.

Any representations as to whether or not the order should be made must be made in writing to Beverley Yearwood, Leeds City Council, East North East Area Management Team, 21 Savile Mount, Leeds, LS7 3HZ by no later than Friday 12 March 2010.

Alternatively you can contact us through the Leeds Community Safety website www.leeds-csp.org.uk.

Paul Rogerson
Chief Executive
Leeds City Council
12 February 2010



Seacroft (Proposed Designated Area)
Section 13 - Criminal Justice and Police Act 2001

Report of the Assistant Chief Executive (Corporate and Governance)

Licensing Committee

Date: 13th April 2010

Subject: Large Casino Update

Electoral Wards Affected:
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Specific Implications For:
Ethnic minorities <input type="checkbox"/>
Women <input type="checkbox"/>
Disabled people <input type="checkbox"/>

Executive Summary

The Gambling Act 2005 provided Leeds City Council with the opportunity to grant a Large Casino Premises Licence under a two stage process which will determine a licence on the greatest benefit to the City.

Officers are now starting the preliminary stages for this competition and are reporting to Licensing Committee on the next steps in the process.

1.0 Purpose Of This Report

- 1.1 This report is to inform the Licensing Committee of the next steps in the Large Casino process and their delegated responsibilities during this process.

2.0 Background Information

- 2.1 The Gambling Act 2005 (the Act) changed the legislation governing the licensing of casinos significantly. Under the Act seventeen new casino licences were to be granted, each of which are to be significantly larger than existing casinos. The licences are broken down as follows: one regional casino, eight large casinos, and eight small casinos. The DCMS formed a special Casino Advisory Panel (CAP) to recommend where the new casinos should be located.
- 2.2 In April 2008 Parliament dropped the regional casino and approved the eight small and eight large casinos in line with the CAPs original recommendations. Leeds was awarded a large casino licence.
- 2.3 The council are now in a position to proceed with the project. The necessary approvals from Executive Board were received on the 10 March 2010.

3.0 Main Issues

3.1 Next Steps

- 3.1.1 Work can now begin on producing the content for the policy and the application pack. As previously advised the policy will follow the Budgetary and Policy Framework rules, progressing through to full Council. The application pack, which will include the evaluation matrix, will be progressed through Licensing Committee.
- 3.1.2 As both the policy and the application pack will contain the same basic information, both pieces of work will be developed together. These documents will provide the information required by applicants to enable them to provide a second stage application bid which will be able to be evaluated alongside the other bids received at that stage.

3.2 Project Plan

- 3.2.1 The project plan from this point will include the following stages:
- 3.2.2 Project Board – The Development Department will form a project board to approve each stage in the process and to control spending in line with a budget already agreed with Executive Board.
- 3.2.3 Advisory Panel – The project board will determine the expertise required to produce a robust policy and application pack and source such expertise, first from internal sources and, if none available, from external sources. This expertise will form the Advisory Panel which will advise on the content of the documentation and then provide an evaluation report on each of the second stage bids to enable the Licensing Committee to make a fair and transparent decision.
- 3.2.4 Policy and Application Pack – Entertainment Licensing, with input from the Advisory Panel, will produce a first draft of each document for consultation with the responsible authorities and other key stakeholders. The second draft of the application pack will be brought to Licensing Committee for approval before public consultation.

The second draft of the policy will be taken through the Budgetary and Policy Framework process, to be approved as the Public Consultation draft by full Council. The policy will also be taken to Scrutiny Board for their comments.

3.2.4 Public Consultation – Once the public consultation documents are ready, officers will arrange a 12 week consultation. This will be advertised in libraries, one stop shops and leisure centres by way of a poster. A webpage will be created and a web form will be available for people to make comments online.

3.2.5 Timescales – the final timescale for this process has not been set yet and will be determined by the procurement process for the Advisory Panel. However the current timescales being worked to are as follows:

April 10	Project Board
July 10	Advisory Panel in place
Sep – Nov 10	Public Consultation
Feb 11	Advertise competition
May – Jul 11	Stage 1 process
Aug – Oct 11	Stage 2 process
Dec 11	Issue licence

3.2.6 Training – Full training for members will be given to provide Licensing Committee with background knowledge of the casino industry as well as specialist knowledge they will need to interpret the evaluation report provided by the Advisory Panel, and the Stage 2 bids received from the applicants.

4.0 Implications For Council Policy And Governance

4.1 The principles will need to be included in the Gambling Act 2005 Statement of Licensing Policy which will have to follow the normal approval process following the Budgetary and Policy Framework

5.0 Legal And Resource Implications

5.1 The contents of the application pack and the grant of the licence are Part 8 functions of the Act and are expressly a matter for the council's Licensing Committee, although the principles that the committee will use to inform its decision on greatest benefit will be contained within the council's statement of licensing policy subject to full Council approval.

6.0 Conclusions

6.1 The project is now proceeding, with the project board being formed and an Advisory Panel appointed in the near future.

7.0 Recommendations

7.1 That Licensing Committee note the contents of this report.

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Report of the Assistant Chief Executive (Corporate and Governance)

Licensing Committee

Date: 13th April 2010

Subject: Three year review of Statement of Licensing Policy

<p>Electoral Wards Affected:</p>	<p>Specific Implications For:</p> <p>Ethnic minorities <input type="checkbox"/></p> <p>Women <input type="checkbox"/></p> <p>Disabled people <input type="checkbox"/></p>
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Executive Summary

Section 5 of the Licensing Act 2003 requires licensing authorities to prepare and publish a statement of licensing policy every three years. The council's first Statement of Licensing Policy was adopted by Council on 12th January 2005 and was reviewed in 2007 for adoption in Dec 2007.

The current policy is now due for review and the revised policy is due for adoption by 12th January 2011.

1.0 Purpose Of This Report

- 1.1 This report is to inform the Licensing Committee of the forthcoming review of the council's statement of licensing policy.

2.0 Background Information

- 2.1 Section 5 of the Licensing Act 2003 requires licensing authorities to prepare and publish a statement of licensing policy every three years. The council's first Statement of Licensing Policy was adopted by Council on 12th January 2005 and was reviewed in 2007 for adoption in December 2007.
- 2.2 The Department of Culture, Media and Sport undertook a consultation in late 2009 to remove the requirement for the three yearly review from licensing authorities. This would have allowed licensing authorities to review and publish their policy as required. Local authorities were advised at the beginning of March that this change will not be made in time.
- 2.2 The current policy is now due for review and the revised policy is due for adoption by 12th January 2011.
- 2.3 In drafting and approving the revised policy the council will need to have regard to the guidance issued under Section 182 of the Act. In addition, before determining its policy for a three year period, a licensing authority must consult the persons and bodies set out at Section 5(3) of the Act.

3.0 Main Issues

3.1 Changes to policy

- 3.1.1 From an initial first draft, officers have reviewed the current policy and recommended changes to include minor variations and community premises. Other than these additions the rest of the policy is still considered to be fit for purpose and officers are not planning to make any major changes, except for those highlighted during the consultation period.
- 3.1.2 Officers are aware that both West Yorkshire Police and residents groups would like to make changes to the City Centre and Headingley cumulative impact policies which form part of the Statement of Licensing Policy.
- 3.1.3 Officers are meeting with the ward councillors and Area Committees that currently benefit from a CIP in April and the other Area Committees in June.

3.2 Public consultation

- 3.2.1 Officers are planning to take the policy out for public consultation between August and October 2010. Proposed consultation activities include:
- Press release
 - Webpage and electronic consultation form for online responses
 - Draft policy and poster in one stop shops, libraries and leisure centres
 - Draft policy and poster in Civic Hall and St George's House
 - A postal consultation with stakeholders including existing licence holders and ward members

3.3 Approval

- 3.3.1 The approval of a statement of licensing policy is a matter for full Council. The policy must be approved and reissued no later than 12th January 2011. In order to meet this timescale the most appropriate approval route is to report to Executive Board in June with the request that the second draft be approved as the public consultation draft by full Council in July.
- 3.3.2 Once the public consultation has been completed the final draft will be taken to Executive Board in November and full Council in December 2010.

4.0 Implications For Council Policy And Governance

- 4.1 In drafting and approving the revised policy, the council will need to have regard to the Section 182 guidance in the same way members of the Licensing Committee need to have regard to the guidance when making individual licensing decisions.

5.0 Legal And Resource Implications

- 5.1 No significant resource implications identified.
- 5.2 The policy lays down the council's main principals for exercising its functions under the Licensing Act 2003 and can be challenged by both the trade and the public. It is necessary to ensure that the policy is legally watertight and any departures from the Section 182 guidance can be justified.

6.0 Conclusions

- 6.1 The three yearly review of the licensing policy is due to take place this year. The policy approval is a matter for full Council, however Officers are intending to meet with all the area committee at an early stage so there is early member input. The policy will follow the same methodology as the Gambling Policy did last year, with the second draft being approved as the public consultation draft in July.

7.0 Recommendations

- 7.1 That Licensing Committee note the contents of this report.

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